UNITED STATES DISTRICT COURT EASTERN DISTRICT OF MICHIGAN SOUTHERN DIVISION

HENRY HILL, JEMAL TIPTON, DAMION TODD, BOBBY HINES, KEVIN BOYD, BOSIE SMITH, JENNIFER PRUITT, MATTHEW BENTLEY, KEITH MAXEY, GIOVANNI CASPER, JEAN CARLOS CINTRON, NICOLE DUPURE and DONTEZ TILLMAN,

Plaintiffs,

v.

CIVIL ACTION 10-14568

RICK SNYDER, in his Official Capacity as Governor of the State of Michigan, DANIEL H. HEYNS, in his Official Capacity as Director, Michigan Department of Corrections, and TOMAS COMBS, in his Official Capacity as Chair, Michigan Parole Board, jointly and severally,

Defendandts.

MOTION HEARING
BEFORE THE HONORABLE JOHN CORBETT O'MEARA
United States District Judge
Ann Arbor Federal Building and
United States Courthouse
200 East Liberty Street
Ann Arbor, Michigan
Thursday, September 20, 2012

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EXHIBITS

Exhibit No. Offered Received

(None offered)

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Case number 10-14568, Hill versus Snyder.

Ann Arbor, Michigan
September 20, 2012

2:29 p.m.

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THE CLERK:

THE COURT: Counsel please put your appearances on

the record.

MS. LaBELLE: Good afternoon, your Honor. Deborah LaBelle, and with me, Ron Reosti and Dan Korobkin on behalf of the Plaintiffs.

THE COURT: Good afternoon to all of you.

MR. FROELICH: Good afternoon, your Honor. Assistant Attorney General, Joe Froelich, on behalf of the Defendants.

THE COURT: Good afternoon. Let me -- sit down for a minute. The first thing this Court I think has to decide in dealing with this is whether there is something more extensive in the way the way of equitable relief in directing the state, which is a party to this action, to do certain things with its parole system. And my first time making an effort to figure out where we go, I pretty much headed in the direction that I was going to at least try to see if we could fit it in to an equitable order to the state to do certain things, to make eligible for consideration for parole juveniles who had been -- well, persons who had been sentenced to life without parole who at the time of sentencing were juveniles.

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I'll announce in advance that I hardly got to any point where I was agreeing with myself about this, and I certainly don't know exactly where this should go, and that's why I'm happy we're -- you're here today to talk to me. But it could include, if we went this way, a requirement that the state provide the Court the names of prisoners who could conceivably be affected by this, maybe even some other information that doesn't seem to relate to people who got life without parole when they were juveniles, like what ages and what circumstances is there on life without parole who didn't get sentenced as a juvenile, and whether there should be reports.

Now, I suspect that Ms. LaBelle is speaking for Henry Hill, that you have some ideas that are not necessarily negative to what I just said, although you may have better ideas than I do, and I suspect the state is, to the extent it will express itself, is not interested in anything like that happening from this court.

But I would -- and we're not going to end up here with a complete understanding that will result in some kind of an order of the Court today, but I would appreciate, as we listen to Ms. LaBelle or Mr. Reosti, whoever is going to be speaking on that side, that you understand that, not necessarily right here today, where I would like to get your impressions of where we go. But if you think we go someplace

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in the direction of providing an order of some kind that directs the state to do certain things with great specificity, I would like to know how you think that should be done. If you don't, of course we need to do that or should do that. You can tell me that too.

Having said all of that, maybe too much, are you going to argue, Ms. LaBelle?

MS. LaBELLE: Yes, your Honor, I am. If it please the Court, I won't spend too much time going over our -- the basics of our motion for summary judgment on the unconstitutionality of the parole statute. We filed this case two years ago arguing that mandatory life without parole for juveniles without consideration of their youthful status, and their attendant characteristics was unconstitutional under the Eighth Amendment. This Court allowed us to proceed and I guess we were prophetic because Miller says just that.

The state says that -- actually, I am a little baffled by the argument. They say despite saying in their response that Miller V Alabama requires the conclusion that Michigan's mandatory life without parole sentencing scheme is unconstitutional. They then argue that somehow these Plaintiffs or the youth -- the 361 youth incarcerated in Michigan are not entitled to the Supreme Court's law of the land, both because this court, even if it wanted to ignore Supreme Court law cannot, and the law applies of course to this

pending case and ratifies exactly what the claim was and the retroactivity argument, we had briefed it in our response, your Honor.

It's clear that the Supreme Court found it appropriate to apply its ruling to Dontrell Jackson who's, like all of the -- most of the 361 Plaintiffs in Michigan have a final judgment as to their conviction and the court said no, we are going to apply it on collateral and to all similarly situated. So either because these plaintiffs are before this Court in a pending case and the law applies, or because of course it has to apply because it applied to Dontrell Jackson.

The other reasons we briefed in our pleadings is that it's also a substantive change in the law and to suggest that you can keep 361 people in prison until they die, when they were sentenced under a mandatory sentence that the Supreme Court said is cruel and unusual punishment, I think has no support in the law.

So I do think it has to apply --

THE COURT: Let me just stop you and say that there's some, if you've got this job, which I cannot complain and will not complain about, there are times when you must comply with orders of the Supreme Court, the Court of Appeals or plain dictates of the law that are inconsistent with what you would like to have happen. But I can't -- and I'm announcing this so the state can respond if it ever has to, and I'm by no means

announcing that I have made -- come to a conclusion about what we should do, but I can't imagine a more unsatisfactory thing for someone sitting here to have to do than to keep people with no chance from going before a parole board -- it doesn't mean you can let them out -- after the Supreme Court has acted the way it is.

Now, let me say it again, because I don't want to get it confused. It may be that's what the law requires me to do, but it certainly will make me uncomfortable if it does.

MS. LaBELLE: I think that based on all of our pleadings that is not what the law requires you do. In fact maybe even -- I know it's not the law, but even checking Westlaw this morning, they already ruled that the parole statute is unconstitutional in light of Miller V Jackson -- Michigan parole statute, and Defendants acknowledge that, and it must apply to all of those who are so situated.

I want to take a moment though, and we argued in our complaint that not only was the mandatory sentence unconstitutional, but this court should do what Miller said that they were not going to do and declare that a life without parole sentence in Michigan for any child sentenced under the age of 18 is categorically unconstitutional. We also asked for summary judgment on this point.

You know, we extensively briefed it, and Defendants do not disagree with the fact that Miller and Graham and Roper

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all make arguments that say that children are different than adults. Children are less culpable than adults, and that all the legitimate penological objectives for life without parole sentences simply cannot apply to children.

Miller went even further and said that Graham's reasoning implicates any life without parole sentence imposed on a juvenile, and it's not crime specific, it's child This court can, and we think should, determine that the harshest punishment available in Michigan to anyone who commits a crime as an adult, a first degree murder crime, cannot be applied to children in the same way as adults. And I don't mean just that the process shouldn't be the same, but if you apply a life without parole sentence on a child, what you're saying then is the whole reasoning that children are, as a class, less culpable than adults, children are, as a class, categorically different than adults, you're ignoring those two concepts. And you're ignoring the even more important concept, which is the Court says no one, no psychologist, no soothsayer, no judge can stand and look at a child and say I know who you will be when you mature. No one can do it, and to impose a life without parole sentence does exactly that and says I know you're irredeemable now.

THE COURT: I know what you're saying and I think I spoke into what you're saying a few moments ago, but certainly one of the positions that the state can take, and one of the

positions that might have some appeal in moving this in some direction, although not in the direction as far as you'd like it to go, is that simply the parole board, the system has got to be modified to the extent that it will not exclude people from the parole process, that it will include juveniles sentenced to life without parole, like any other person that doesn't have them without parole. And I guess the point of view could be that maybe that could be done, but nothing further right now.

MS. LaBELLE: I think that's true, your Honor. I think that once you strike down the parole statute as unconstitutional, everyone in Michigan who was sentenced as a child to life without parole gets converted to a parolable life sentence. There's no statute -- there's no penal statute that allows the sentence of life without possibility of parole. The only thing that does this is this parole statute, which now both parties agree is unconstitutional.

So now we have 361 youth who are parole eligible, which sort of brings me to my third point, and that is that they are all entitled to a meaningful and realistic opportunity for release, but the parole statute which is defined for adults, does two things that right now prohibit that meaningful and realistic opportunity for release.

One, they have a judicial veto, which essentially can convert a child's parolable life sentence into life without

parole without consideration of maturation, rehabilitation or child status. The section just says successor judge, and it has been applied many times, your Honor, and more often on youth who were serving second degree than adults. And what happens is they say we object. We just object. We think they should all get life without parole and judges, successor judges have to give no reason, don't have to take anything into consideration.

That provision needs to be enjoined, or the department needs to come up with a mechanism for a parole board that takes into consideration the fact that these are youth and that the Supreme Court says they have to have a meaningful and realistic opportunity for release, taking their youth and their maturation and their rehabilitation into consideration.

The current parole statute doesn't require any of that. They don't have to take youth into consideration. They don't have to look at maturation. They have, as Defendants argue, full discretion to deny parole for any reason or no reason and we have no appellate abilities. The only people who can appeal is the prosecutor and the victim's family.

So currently, the parole system doesn't -- in order for it to be meaningful and realistic, there has to be, for the 361, a mechanism in which they're reviewed consistent with their youthful status and the Supreme Court.

THE COURT: I understand what you're saying, and I Hill v Snyder, Case No. 10-14568

think that one of the things that occurred to me is a problem that you just identified, that you can say all the right things and they're eligible for being considered for parole, but if they're not applying standards and considerations for youth and maturation and everything else, maybe there's no way any of them are going to do that. That's why it would seem to me, under that kind of a scenario, it would be better if the Court or at least someone could know what they -- what was applied to others, not the juvenile life without parole, but others similarly situated, and if it was clear at that point that people who were juveniles when they committed the crime and were convicted and were sentenced to life without parole, have perhaps some constitutional protection that needs to be asserted.

MS. LaBELLE: I think that your Honor's correct. I think there are two things we can do. One, we would ask the Court of course to enjoin the facial of the issues of the veto that prohibit meaningful opportunity for release, but also we do have all that information. We've been doing discovery in this case. We certainly can provide or the parties can provide both what has happened with regard to, you know, all the ages of the 361, their ages, their sentence, how long they've been in. Many have been in a very long time, your Honor and, you know, the eldest is in his 70s right now and he went in at 15, so what constitutes a meaningful opportunity for release for

1 | him as he approaches the parole board.

We also know how the parole board in the last whatever time period the Court thinks is relevant, but certainly the last five years, how it has handled parole hearings for youth who had a parolable life, and we know specifically what has happened to every one of those youth, both the judicial vetoes on them as well as their denial of parole or their, you know, not even consideration for parole. So we have that information.

THE COURT: You say we have?

MS. LaBELLE: The Plaintiffs have that information through discovery.

THE COURT: The Plaintiffs. And I assume that, a fortiori, the state's got the information too?

MS. LaBELLE: Correct. We received it --

THE COURT: But they may not have it in the same statistical form, although my question would be we want to get that information, we get it from you, which the state might say has a slant to it, could be possible, or get it from the state, which also may have a slant. That's not a question we need to answer right here, but it is a question.

MS. LaBELLE: I would note, Judge, for the Court's benefit, Ms. Nelson and I have certainly been able to sit down in the past and agree on what is a neutral presentation of factual data for the Court.

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THE COURT: Okay.

MS. LaBELLE: And your Honor, so I think we presented all that and I think that Plaintiffs are entitled to summary judgment on both of their claims and -- all three of their claims and request that the Court issue a judgment in our favor at this time.

> Thank you, Ms. LaBelle. THE COURT:

MR. FROELICH: Good afternoon, your Honor.

THE COURT: Good afternoon.

MR. FROELICH: Joe Froelich on behalf of the Defendants. Your Honor, you started out by saying we need to talk about what we should do after the holding in Miller. we didn't talk about what the holding in Miller is. And the holding in Miller is simple. It's straightforward, and it's narrow, and it's you can't sentence a juvenile convicted of murder to a mandatory sentence of life without parole. And if you want to sentence a juvenile convicted of murder to life without parole, you have to consider youth as an attribute at the time of sentencing, and that's it. That's the holding of It's not a mandate to reform Michigan's parole system and it's not a mandate to reform the way that all juveniles convicted of homicide are sentenced.

What you are saying, Mr. Froelich, is THE COURT: syllogistically sound, I think and is therefore logically unassailable, at least as far as you've taken it. But that

doesn't really -- it may be that that is the strict sense of what has happened and all you can get out of it. I'm not saying I believe that, but it might be. But it also might be not very much of a manifest, not very much of a sense of awareness about where the law is going here, and just because they've only got to, oh, the 20-yard line doesn't mean that they shouldn't get all the way down the field, and it doesn't mean they aren't going to get all the way.

Now, I can't predict, any more than you can, exactly where that's going to end up, but I think we need to think about when they get the right case what they're going to do.

And anyway, maybe it's -- if there is some kind of legal sport out there, maybe it's the way people at least doing my job should be thinking, that if you can find a hook in there that allows you to make something right that you think is wrong, maybe -- and I'm not -- you are doing a great job and

Ms. Nelson has, and as Ms. LaBelle just said that she's worked well with Ms. Nelson on this. I -- certainly compared to other people who have been on the payroll of the Attorney General or whatever, and have showed up here, and I don't mean this as any particular criticism, but you have been reasonable, and intelligent and logical, and I'm -- I want you to keep on doing that and we'll see where we go with this.

MR. FROELICH: Thank you, your Honor. I appreciate the compliment. And I understand what you're saying, and I

1 hope to explain to you where I think this goes in the future.

I think that the holding of Miller only requires, going

3 | forward, that juveniles convicted of murder cannot be sentenced

to life without parole and that they still could potentially be

5 sentenced to life without parole, but that their youthful

6 status has to be considered at the time of sentencing, and the

language of Miller supports that.

Now, a separate question is whether the holding of Miller applies retroactively, and that's been briefed quite a bit. Miller left the question open, and I guess the thing that I would like to say is that the state courts are taking up this issue. The Michigan Supreme Court has remanded the case to the Wayne Circuit Court directing the Wayne Circuit Court to determine the issue of retroactivity. The Michigan Court of Appeals has granted application for leave to appeal on an expedited basis. It's considered several questions regarding Miller, one of which is whether it applies retroactively.

So the state courts are about to deal with this issue, and any decision that the state courts issue will be binding on the state courts. And you indicated, you know, if you're hesitant to make a decision, the state courts are going to do it for you. And I think that principals of federalism and comity support the conclusion that they should be the ones in the first instance to make that decision.

THE COURT: I agree with all of that, that they

should be, but I will not state with assurance that I have confidence that when they make that decision, it will be the right one, from the point of view of our federal constitution.

MR. FROELICH: I can appreciate what you're saying, your Honor, but at the same time, the state courts are required to apply federal law.

But moving forward, some of the other arguments about retroactivity, first of all, the Plaintiffs in this case are not similarly situated to the appellants in Miller. This is a 1983 case. The two appellants in Miller were on direct review from state court and a state habeas petition, and of course the decision applies to them because they're the parties to the case. The Court has to decide the controversy that's before it. This is a procedural rule about sentencing.

The Court said in Miller, our decision does not categorically bar a penalty for a class of offenders or a type of crime, as we did in Roper or Graham. Instead, it mandates only that a sentence will follow a certain process, considering an offender's youth and attendant characteristics, before imposing a particular penalty. That's procedure. And in the past, the United States Supreme Court has declined to apply procedural decisions like this on a retroactive basis.

For example, when the Supreme Court came down with the rule that aggravating circumstances have to be presented to a jury in imposing the death penalty. That was not applied

retroactively. Another decision that ruled that any fact increasing a penalty of sentencing, other than a prior conviction, has to be submitted to a jury and proven beyond a reasonable doubt. That wasn't applied retroactively.

THE COURT: Mr. Froelich, I understand what you're saying. As usual, it's logical, but what is going on with Miller and this whole area of the law with the Supreme Court and elsewhere, at least as much as you can tell from this distance, would appear to be that those who are so inclined on the Supreme Court, are attempting to get others to move over in a certain direction on these things. And when they say in the Miller decision that this only goes this far and it doesn't go any farther and it's limited to this, you have got to imagine, even hope, that they had to put that language in there to get all the votes they needed in conference, and the next time around, they think maybe they can do better. Who knows? I just -- it's a little bit different from the situation that you are positing that's procedural.

MR. FROELICH: And I understand, your Honor, and I appreciate your position. But even as a group, let's just assume it is retroactive, okay, and then it applies to all the Plaintiffs in this case and that now their sentences of life without parole are sentences of life with the possibility of parole.

If you look at what Miller says and what the Hill v Snyder, Case No. 10-14568

Plaintiffs are asking for, Miller does not compel the relief that they're asking for is much broader than what Miller talked about. Miller only says if you sentence a juvenile to life without parole, you have to consider youth as a characteristic. It doesn't say that anytime a juvenile is convicted of homicide, no matter what the sentence is, whether it's a term of years, life with the possibility of parole, that youth has to be considered as a characteristic. It says only that if a juvenile murderer is sentenced to life without parole, youth has to be considered as a characteristic. And they're asking you to order these mitigation hearings where they're afforded an opportunity to present it, and it's not what the case requires.

If any of these individuals, if the state courts decided that they didn't want to seek a sentence of life without parole from one of these individuals, which would be permissible under Miller, then they would be entitled to a mitigation hearing where youth would be considered as a factor. They're sentenced to a term of years or to life with parole, Miller doesn't require anything in terms of characteristics being submitted to the sentencer.

Furthermore --

THE COURT: It's my fault and not yours, but you have exceeded what we hoped would be limits, and keep that in mind.

MR. FROELICH: Okay.

THE COURT: Come to a conclusion.

MR. FROELICH: I would just like to make one other point that they're asking for with the parole statute. They rely on really two sentences in **Graham** about this meaningful opportunity for release that's realistic. But if you read **Graham**, it says the state must give Defendants some meaningful opportunity to obtain release, based on maturity and rehabilitation. The next sentence is, it is for the state in the first instance to explore the means and mechanism for compliance.

This doesn't create a new liberty interest in parole that didn't exist before, and it doesn't create some other substantive or procedural constitutional interest that didn't exist before. What this language means is that juveniles, who are sentenced to life for murder, have to be given an opportunity for parole consistent with already existing constitutional standards. It doesn't create anything new. It's one sentence. It says some meaningful opportunity to obtain release on demonstrated maturity and rehabilitation. Well, what else is parole about other than demonstrating maturity and rehabilitation regardless of how old you are? That's exactly what every prisoner who goes before the parole board has to demonstrate and that's the standard.

So your Honor, Miller just does not support the broad relief the Plaintiffs are asking for, and as far as it being a

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categorical ban on sentences of life without parole for juvenile homicide, I mean clearly it is. Over and over again 3 they say that it's possible to sentence a juvenile murderer to 4 life without parole, and it's based on the exact arguments that the Plaintiffs present here. There's nothing new being presented here that wasn't presented in the Supreme Court. Supreme Court considered the exact arguments being presented 8 here and they declined to impose a categorical ban on juvenile 9 murder life without parole sentences.

So your Honor, in terms of what we should do, I think it's -- we agree insofar as going forward the statute preventing juvenile homicide offenders from receiving parole is unconstitutional.

With regard to whether it applies to these Plaintiffs, we disagree. And with regard to whether this broad sweeping relief in terms of sentencing and parole eligibility and what needs to happen, we disagree, because we don't think the case requires it. Thank you, your Honor.

THE COURT: I know what your position is and I understand that's what you think. I think you've --

MR. FROELICH: I'm done, your Honor. Thank you for your time.

Thank you. Ms. LaBelle, I don't know, I THE COURT: mean we could all sit here and talk about this all afternoon. Only you and Mr. Froelich and maybe Reosti can come to a final

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intelligent conclusion as to where you'd like us to be. If you have something you absolutely you think need to say, you can say it, but I mean this is something we're, at least in my chambers, we're going to be living with and so are you, as this develops. It's not going to end here today.

MS. Labelle: Your Honor, if I may make just two quick points, and maybe I'm belaboring it. I'm sure the Court is aware of it. I mean last year we came here and we were arguing that Roper and Graham requires certain conclusions and Defendants were arguing no, that only applies to nonhomicide people. Miller doesn't limit us. Miller just takes us further down the road and affirms what we were arguing to begin with. And the language of Graham and Roper now, and now Miller, do require meaningful opportunity for release. It's for release. It's not parole. The mechanism that the state has now simply doesn't provide that.

So -- and I'm just going to make one more pitch for my categorical decision. I think that Defendants argue that the Miller court had before it all of what we presented to this court, which I don't think is true, both because the -- it is very clear now that 39 states have either not imposed this sentence or imposed it once over the last five years. And what Miller says is that the numbers of people who are getting this sentence is unilluminating because it all comes from six mandatory states.

Michigan is just really out there right now and they are trapped in this. And so, you know, I think that the message of Roper, Graham, Miller and the concurrence in Miller is that no other country does this and we have to stop doing it

Thank you, your Honor.

THE COURT: Thank you, Ms. LaBelle. The matter is under advisement. We'll try to get hold of this and give you something to think about and probably have one side or another object to before long. I just want to say, and I won't spend a lot of time doing it, but this is one of those things that comes up, as a matter of law, and presents issues which need to be taken seriously and need to be attended to by lawyers who are both good lawyers and serious and have some sense of what this -- what this country is all about and what we're doing. And I think we've had that and I think we've had it on the state's side, too. I think they participated in this whole process and in a reasonable and admirable way. All of you have. And I at least thank you for it and I hope we can come back with something that makes sense.

MS. LaBELLE: Thank you, your Honor.

MR. FROELICH: Thank you, your Honor.

(Proceedings concluded 3:03 p.m.)

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CERTIFICATION

I, Andrea E. Wabeke, official court reporter for the United States District Court, Eastern District of Michigan, Southern Division, appointed pursuant to the provisions of Title 28, United States Code, Section 753, do hereby certify that the foregoing is a correct transcript of the proceedings in the above-entitled cause on the date hereinbefore set forth. I do further certify that the foregoing transcript has been prepared by me or under my direction.

/s/Andrea E. Wabeke

October 3, 2012

Official Court Reporter RMR, CRR, CSR

Date

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